

Bill Summary

Income Tax (Budget Amendment) Bill 2016

Bill No. 47 of 2016

Introduction

The Bill¹ is aimed at amending certain provisions of the *Income Tax Act 2015* ('Act), a law that covers matters relating to income tax. A highlight of the Bill is the abolishment of the Credit Card Levy. This levy first came into effect on 1st January 2013 under the Income Tax (Amendment) Decree 20132 [Decree No.16 of 2013]. The levy is paid by any credit card holder who maintains an account with any financial institution in Fiji. It is applied on the outstanding balance of the account on the due date of the billing cycle of the credit card. The levy is remitted by the banks to the Fiji Revenue & Customs Authority each month. Initially the levy was 2% of the outstanding balance on a credit card account, but was increased to 3% via the 2016 Budget (Income Tax Bill 2015, Bill No.22 of 2015³). In his 2016-2017 Budget address in Parliament on 22 May 2016 the Minister for Finance announced the removal of the levy. He said: "...because of the rationalisation of our taxation regime and now because we have a better arrangement framework for the fair reporting credit, the credit card levy will now be eliminated to simplify the taxation system."4

Objectives, scope and intent of the Bill

The Bill amends the Act by:

- abolishing the Credit Card Levy and removing any reference to the levy in the Act;
- providing further tax incentives;
- amending the definition of "capital asset" to include ships or boats;
- amending the definition of "permanent establishment";
- amending S7(4)(a) of the Act to include a deemed dividend;
- amending S10 of the Act to clarify the gross amount in relation to the provision of professional services;
- amending S14 of the Act to include forfeited deposits and instalments on capital assets as part of gross income;
- amending S17 of the Act to include commercial debts that are forgiven as business income;
- inserting a new S20A of the Act to provide for deemed dividend distributions;
- inserting a new section 25A of the Act to include new employment incentives to be prescribed by regulations;
- amending S67(1)(b) of the Act to clarify that only the capital gain made on the first disposal of an individual's first residential property or principal place of residence is an exempt capital gain;
- amending S112 of the Act so that the interest and dividend rates are prescribed by regulations;
- amending S 139 of the Act to revise the definition of "exchange rate" in subsection (4) and;
- amending S143 of the Act to address transitional and savings matters relating to the Act.

(Adapted from the Bill explanatory note)



¹ Income Tax (Budget Amendment) Bill 2016, Bill No. 47 of 2016. Available at: www.parliament.gov.fj/getattachment/Parliament-Business/Bills/2016-Bills/Bill-No-47-Income-Tax-(Budget-Amendment)-(2).pdf [Accessed 5 July 2016]

² Income Tax (Amendment) Decree 2013, Decree No.16 of 2013. Available at: www.fiji.gov.fi/getattachment/03d134cb-6991-42cb-9325-2013 4aa80fb364a5/Decree-No-16---Income-Tax-(Amendment)-Decree-2013.aspx [Accessed 5 July 2016]

³ Income Tax Bill 2015, Bill No.22 of 2015. Available at: www.parliament.gov.fi/getattachment/Parliament-Business/Bills/Bill-No-22-Income- Tax-with-Amendment.pdf.aspx [Accessed 5 July 2016]

⁴ Parliament of the Republic of Fiji (2016) Hansard. Chamber Parliamentary Debates [Amended], 22 June 2016, p.26 [hard copy]

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Summary of provisions

Short title and commencement

Clause1 (1) – the law may be cited as the Income Tax (Budget Amendment) Act 2016.

Clause 1(2) – the Act comes into force on 1 August 2016.

Clause 1(3) – in the Act, the Income Tax Act 2015 is referred to as the "Principal Act".

Section 2 amended

Clause 2 - S2 of the Principal Act is amended by—

- (a) in the definition of "capital asset", deleting paragraph (b) and substituting the following—"(b) a ship or boat;";
- (b) deleting the definition of "Credit Card Levy";
- (c) in the definition of "dividend", in paragraph (f), inserting "or advance" after "loan"; and
- (d) in the definition of "permanent establishment" -
 - (i) in paragraph (d)—
 - (A) inserting "including" before "through"; and
 - (B) inserting "by the person or an associate" after "project"; and
 - (ii) in paragraph (e)(i), deleting "has and habitually exercises an authority to conclude" and substituting "regularly negotiates".

Section 7 amended

Clause 3 - S 7(4)(a) of the Principal Act is amended by inserting "or a dividend deemed under this Act" after "company".

Section 10 amended

Clause 4 – Section 10 of the Principal Act is amended by inserting the following new subsection after subsection (2)—

- "(2A) The gross amount in relation to the provision of professional services includes the following—
- (a) accommodation provided or reimbursed;
- (b) airfare;
- (c) transport;
- (d) allowances."

Section 14 amended

Clause 5 - S14 of the Principal Act is amended by-

- (a) in subsection (1)(c), deleting "and" after ";";
- (b) in subsection (1)(d), deleting "." and substituting "; and"; and
- (c) in subsection (1), inserting the following new paragraph after paragraph (d)— "(e) forfeited deposits and instalments on capital assets."

Section 17 amended

Clause 6 - S17 of the Principal Act is amended by—inserting a new paragraph after subsection (1)(e)—"(f) any commercial debt between associates that is forgiven.";

- (c) inserting the following new subsection after subsection (1)— "(1A) For the purpose of subsection (1)(f)— "commercial debt" means a debt where—
 - (a) the whole or any part of interest, or of an amount in the nature of interest, paid or payable in respect of the debt may be deducted by the debtor from business income; or
 - (b) interest, or an amount in the nature of interest, is not payable in respect of the debt but, had interest or such an amount been payable, the whole or any part of the interest or amount may be deducted by the debtor from business income; and "forgiven", in the case of a commercial debt, means a debt—

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- (a) where—
 - (i) the debtor's obligation to pay the debt is released or waived, or is otherwise extinguished other than by repaying the debt in full; or
 - (ii) the period within which the creditor is entitled to sue for the recovery of the debt ends, as a result of the operation of the Limitation Act (Cap. 35), without the debt having been paid; and
- (b) in the case of paragraph (a)(i), where—
 - (i) the debtor and creditor in relation to a debt enter into an agreement or arrangement, whether or not enforceable by legal proceedings;
 - (ii) under the agreement or arrangement, the debtor's obligation to pay the whole or a part of the debt is to cease at a particular future time; and
 - (iii) the cessation of the obligation is to occur without the debtor incurring any financial or other obligation, other than an obligation that, having regard to the debtor 's circumstances, is of a nominal or insignificant amount or kind, the debt or part of the debt is taken to be forgiven when the agreement or arrangement is entered into."

New section 20A inserted

Clause 7 – The Principal Act is amended by inserting the following new section after section 20— "Deemed dividend distribution

- 20A.—(1) Subject to subsection (9), the whole or part of the net profit after tax, according to generally accepted accounting principles, of a resident company for the previous tax year which has not been distributed as dividends by the resident company by the end of the sixth month after the end of the resident company's tax year, is deemed to have been distributed as dividends among the members as at the end of the sixth month after the end of the resident company's tax year, unless the resident company proves to the satisfaction of the CEO that the net profit after tax has been or will be reinvested by the resident company for the purposes of maintenance or development of the business of the resident company.
- (2) Where subsection (1) applies to deem undistributed net profit after tax of the resident company to be distributed as dividends among the members, such dividends are subject to tax in accordance with the provisions of this Act and the resident company must, by the end of the seventh month after the end of the resident company's tax year, make the appropriate payment to the CEO as though the dividends were paid or credited to the members as at the end of the sixth month after the end of the resident company's tax year.
- (3) In default of payment of the amount of tax due, the tax is recoverable from the resident company in the manner provided by the Tax Administration Decree 2009.
- (4) The tax imposed under this section is a final tax on the amount on which the tax is imposed and no further tax is payable on a subsequent distribution of the undistributed amount as a dividend.
- (5) Where a company is a member deemed under subsection (1) to have received a dividend, the amount of the dividend deemed to have been paid to the company is deemed to be part of the company's income for the purposes of calculating the net profit after tax of the company and the application of this section in respect to the undistributed net profit after tax of that company.
- (6) Where any undistributed net profit after tax of a resident company has been deemed, to have been distributed as dividends to the members of that resident company, the resident company must, by the end of the seventh month after the end of the resident company's tax year furnish each member with a certificate setting forth the amount of the dividend deemed to have been distributed to that member and must send a copy of such certificate to the CEO and, in default of such certificate being furnished, the CEO may determine such amount.



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- (7) For the purposes of subsection (1), the onus of proof as to whether the failure to distribute the net profit after tax has been or will be reinvested by the resident company for the purposes of maintenance or development of the business of the resident company is, in all cases, on the resident company.
- (8) For the purposes of this section, "member" means a person by whom or on whose behalf shares in the resident company are held at the end of the sixth month after the end of the resident company's tax year.
- (9) This section does not apply to a resident company listed on the South Pacific Stock Exchange."

New section 25A inserted

Clause 8 - the Principal Act is amended by inserting the following new section after section

25— "Employment incentives

- 25A. The Minister may, by regulations, prescribe—
- (a) employment incentives, including through deductions from business income;
- (b) matters that are required to be prescribed or are necessary or convenient to be prescribed for the provision of employment incentives under paragraph (a), including but not limited to—
 - (i) terms or conditions issued by the CEO;
 - (ii) offences for failure to comply with any of the terms or conditions issued by the CEO or any requirements relating to the employment incentives;
 - (iii) penalties for offences committed under regulations made in relation to employment incentives with fines not exceeding \$200,000 or imprisonment for terms not exceeding 10 years, or both."

Section 67 amended

Clause 9 – S 67(1)(b) of the Principal Act is amended by inserting "the first" after "on".

Section 99 deleted

Clause 10 - deletes section 99.

Section 112 amended

Clause 11 - S112 of the Principal Act is amended by—

(a) in subsection (1), deleting "of 10%" and substituting "prescribed by Regulations"; and (b) in subsection (2), deleting "of 3%" and substituting "prescribed by Regulations".

Section 135 amended

Clause 12 - S135 of the Principal Act is amended by deleting subsection (2).

Section 136 amended

Clause 13 - S136 of the Principal Act is amended by deleting ", Credit Card Levy" wherever it appears.

Section 137 amended

Clause 14 – S137 of the Principal Act is amended by deleting ", Credit Card Levy".

Section 139 amended

Clause 15 -S139(4) of the Principal Act is amended by-

- (a) deleting "buying"; and
- (b) inserting "relevant to the transaction" after "institution".

Section 143 amended

Clause 16 - S143 of the Principal Act is amended by—



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- (a) deleting subsection (3); and
- (b) inserting the following **new subsections after subsection (9)—** "(9A) If any part of the net profit after tax of a company for the tax year commencing on 1 January 2015 or equivalent substituted tax year has not been distributed as a dividend prior to 30 June 2016, the company must pay tax on the undistributed amount at the rate of 1% and the tax is due on 30 September 2016.

(9B) Section 25(15)(a)(ii), (iii) and (iv), (b) and (c), (16), (17) and (18) cease to apply when Part 6 of the Act comes into force in accordance with section 1(3)."

Ministerial Responsibility: The Act comes under the responsibility of the Minister responsible for finance.

International comparisons

Gender analysis

The Bill does not have any disproportionate impact on women and men.

For Further information

- Income Tax (Amendment) Decree 2013, Decree No.16 of 2013. Available at: <u>www.fiji.gov.fj/getattachment/03d134cb-6991-42cb-9325-4aa80fb364a5/Decree-No-16---</u> Income-Tax-(Amendment)-Decree-2013.aspx
- Income Tax (Budget Amendment) Bill 2016, Bill No. 47 of 2016. Available at: <u>www.parliament.gov.fj/getattachment/Parliament-Business/Bills/2016-Bills/Bill-No-47-Income-Tax-(Budget-Amendment)-(2).pdf</u>
- Credit Card Levy:
 - Valemei R (2015) 'Credit Card Levy' Fiji Times 28 October 2015. Available at: www.fijitimes.com/story.aspx?id=327488nn
 - Reserve Bank of Fiji (2012) Press Release 01/2012, 'Implementation of the Credit Card Levy.'
 4 January 2012 Available at: www.rbf.gov.fj/getattachment/Publications/Press/2012/Press-Release-No-1-Implementation-of-the-Credit-card-Facility-(1).pdf
 - Rachna L (2015) 'Fiji Revenue And Customs Authority: Tax And You', Fiji Times, 29 August 2015. Available at: http://fijisun.com.fj/2015/08/29/fiji-revenue-and-customs-authority-tax-and-you-5/

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